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Our reference:
Your reference:
Date: Monday, 6 July 2026

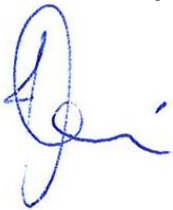
To all Members of the Cabinet

Dear Councillor

A Meeting of the Cabinet will be held on Tuesday, 14 July 2026 at 7.00 pm in the Council Chamber Area B, Rushcliffe Arena, Rugby Road, West Bridgford to consider the following items of business.

This meeting will be accessible and open to the public via the live stream on YouTube and viewed via the link: <https://www.youtube.com/user/RushcliffeBC>
Please be aware that until the meeting starts the live stream video will not be showing on the home page. For this reason, please keep refreshing the home page until you see the video appear.

Yours sincerely



Ifty Ali
Monitoring Officer (Interim)

AGENDA

1. Apologies for Absence
2. Declarations of Interest
3. Minutes of the Meeting held on 23 June 2026 (Pages 1 - 10)

[Link to further information in the Council's Constitution](#)

4. Citizens' Questions

To answer questions submitted by citizens on the Council or its services.

5. Opposition Group Leaders' Questions

To answer questions submitted by Opposition Group Leaders on items on the agenda.

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NON-KEY DECISION

6. Financial Outturn 2025-26 (Pages 11 - 32)

The report of the Director – Finance and Corporate Services is attached.

Membership

Chair: Councillor N Clarke

Vice-Chair: Councillor A Brennan

Councillors: R Inglis, R Upton, D Viridi and J Wheeler

Meeting Room Guidance

Fire Alarm Evacuation: In the event of an alarm sounding please evacuate the building using the nearest fire exit, normally through the Council Chamber. You should assemble at the far side of the plaza outside the main entrance to the building.

Toilets: Are located to the rear of the building near the lift and stairs to the first floor.

Mobile Phones: For the benefit of others please ensure that your mobile phone is switched off whilst you are in the meeting.

Microphones: When you are invited to speak, please press the button on your microphone, a red light will appear on the stem. Please ensure that you switch this off after you have spoken.

Recording at Meetings

National legislation permits filming and recording by anyone attending a meeting. This is not within the Council's control.

Rushcliffe Borough Council is committed to being open and transparent in its decision making. As such, the Council will undertake audio recording of meetings which are open to the public, except where it is resolved that the public be excluded, as the information being discussed is confidential or otherwise exempt



MINUTES OF THE MEETING OF THE CABINET

TUESDAY, 23 JUNE 2026

Held at 7.00 pm in the Council Chamber Area B, Rushcliffe Arena,
Rugby Road, West Bridgford
and live streamed on Rushcliffe Borough Council's YouTube channel

PRESENT:

Councillors A Brennan (Vice-Chair), R Inglis, R Upton and J Wheeler

ALSO IN ATTENDANCE:

Councillor J Walker

OFFICERS IN ATTENDANCE:

D Banks	Director of Neighbourhoods
S Brannon	Assistant Director of Planning
C Caven-Atack	Monitoring Officer (Interim)
A Hill	Chief Executive
P Linfield	Director of Finance and Corporate Services
H Tambini	Democratic Services Manager

APOLOGIES:

Councillors N Clarke and D Viridi

1 Declarations of Interest

There were no declarations of interest made.

2 Minutes of the Meeting held on 12 May 2026

The minutes of the meeting held on 12 May 2026 were agreed as a true record and signed by the Vice-Chair.

3 Citizens' Questions

There were no Citizens' questions.

4 Opposition Group Leaders' Questions

Question from Councillor J Walker to Councillor Upton.

“Could the Portfolio Holder explain in more detail the implications from the softening of the language within the proposed Supplementary Planning Document (SPD) for Tollerton and Gamston, shifting the key requirements into what now reads more as aspirations rather than firm expectations?”

Councillor Upton advised that the SPD was to guide development and support

the Local Plan, rather than introduce new policy. He accepted the point made about the change of tone in some of the language used and advised that the approach had been to review the language and strike the right balance between directive and aspirational terms. Councillor Upton stated that he would be giving a statement from the Council's legal advisers about this SPD later on in the meeting when he presented Item 7 on the agenda.

Councillor Walker asked a supplementary question if the SPD would be put through further scrutiny, at Council, a scrutiny group or out to public consultation?

Councillor Upton stated that this had already been a very lengthy process, the SPD had already been out to public consultation and no further consultation was planned.

5 New Rushcliffe Local Plan

The Cabinet Portfolio Holder for Planning and Housing, Councillor Upton, presented the report of the Director – Development and Economic Growth, seeking Cabinet approval to prepare a new Rushcliffe Local Plan and to publish a 'Notice of Intention to Commence' a new Local Plan.

Councillor Upton stated that despite the draft Greater Nottingham Strategic Plan (GNSP) progressing through its final stages, being examined in July and hopefully adopted in early 2027, it was a statutory requirement for the Council to start preparing a new Local Plan, with the publication of a 'Notice of Intention' required by 30 June 2026. A failure to issue this Notice would prevent the Council from entering a 30-month preparation process, which he advised would be a challenging timescale, especially given that officers would be simultaneously working on two Local Plans. Councillor Upton stated that the Government had introduced a more streamlined preparation process, structured around three defined "gateways", as detailed in Table 1 of the report. Cabinet was advised that Rushcliffe would continue to work with the Greater Nottingham Planning Partnership and that Nottingham City Council and Broxtowe Borough Council would be following the same timetable.

Councillor Upton advised that the adoption of the new Local Plan in April 2029, would be after Local Government Reorganisation (LGR) was due to come into effect in April 2028; however, what form the new authorities would take was unknown, with any implications considered when further details of LGR were announced. National planning policy made it clear that LGR was not a valid reason to delay Local Plan preparation, and the new one would replace the GNSP and the Rushcliffe Local Plan Part 2. The new Local Plan would include new site allocations and a range of planning policies and would focus on delivering 100% of the Government's mandatory housing target, which could result in an estimated additional 1,900 houses for Rushcliffe. Councillor Upton concluded by reiterating the legal implications if the 'Notice of Intention' was not published by the deadline of 30 June.

In seconding the recommendation, Councillor J Wheeler advised that he was not happy about the prospect of having more housing; however, the Council needed a Local Plan to protect itself against unsuitable development, as

detailed in paragraphs 3.1 and 3.2 of the report. He expressed concern regarding timings and workloads for officers, with the GNSP going forward for examination, as work would be starting on this Plan, coupled with the uncertainty regarding LGR, and he felt that the Government had handled this process badly and wasted a lot of money. He referred to the Government's housing targets and advised residents who were unhappy with them to lobby their MPs.

Councillor Brennan reiterated that the Council was required to produce a Local Plan in order to deliver the Government's new mandatory targets, LGR was not a reason to delay the process and it was likely to result in Rushcliffe having additional housing.

It was RESOLVED that:

- a) the preparation of a new Rushcliffe Local Plan, and the publication of the Council's Notice of Intention to Commence the Rushcliffe Local Plan (at Appendix 1), in accordance with the Town and Country Planning (Local Planning) (England) Regulations 2026 be approved;
- b) the Rushcliffe Local Plan timetable (at Appendix 2 to the report) be approved and published, and delegated authority be granted to the Director for Development and Economic Growth, in consultation with the Cabinet Portfolio Holder for Planning and Housing, to agree any subsequent updates to the Local Plan timetable when necessary; and
- c) delegated authority be granted to the Director for Development and Economic Growth, in consultation with the Portfolio Holder for Planning and Housing, to undertake necessary scoping work and evidence gathering to support the new Rushcliffe Local Plan, prior to the Gateway 1 Assessment Stage.

6 East of Gamston/North of Tollerton Development Framework Supplementary Planning Document

The Cabinet Portfolio Holder for Planning and Housing, Councillor Upton, presented the report of the Director – Development and Economic Growth, which provided an update on the East of Gamston/North of Tollerton Development Framework Supplementary Planning Document (SPD).

Councillor Upton read out the statement below that had been prepared by the Council's solicitors, to make it clear that certain correspondence had been shared with all members of Cabinet ahead of this meeting.

"The solicitors of Save Nottingham Airfield Group (SNAG) have written to the Council's external solicitors on 17 June 2026 asserting that the re-adoption of the SPD would be unlawful because of a regulatory breach on the basis that the updates to the SPD are extensive, having a material effect; and that a public consultation was required. The letter also asserts that the proposed updates effectively amount to a new SPD and it is not lawfully possible to prepare a new SPD at this point in time.

A response was sent from the Council's external solicitors on 19 June 2026, strongly rebutting the claims. A further response was received from SNAG's solicitors on 22 June. It is noted that SNAG intend to reply to the proposed amendments to the SPD but have not been able to do so before this Cabinet meeting. In this respect, it should be noted that the amendments to the SPD were made as a direct result of SNAG's representations through the Judicial Review (JR) process (notwithstanding the Council's position that the challenge does not have any merit). In any event, SNAG has been provided with an opportunity to provide further comment on the minor tweaks to the SPD if they choose to do so.

All correspondence has been shared with Cabinet prior to tonight's meeting.

The advice received from the Council's external solicitors, as detailed within the letter to the claimant's solicitor, is that the SPD proposed for readoption is the same fundamental document as the adopted SPD, with some minor amendments. A five-week public consultation was undertaken on the SPD prior to adoption. A Consultation Statement was subsequently published setting out the comments received and how they were taken into account. Due to the proposed amendments being minor with no material change to the SPD, the Council's solicitors have advised that further public consultation on the SPD was not required.

As to the amendments themselves, it is a matter of judgment as to whether amendments are minor and the Council is entitled to lawfully exercise that judgment in a reasonable manner and has done so in this case. These matters have all been properly considered and are consistent with well understood legal principles (including those in the legal cases: *Elphinstone v Westminster City Council* [2008] and *Nettleship v NHS South Tyne Clinical Commissioning Group* [2020]).

The SPD is guidance only and does not form part of the development plan. Nevertheless, it can still properly and lawfully seek to "require" things, provided that compliance or non-compliance with the guidance by the applicant is only taken into account as a material planning consideration, alongside other material planning considerations, in assessing the planning balance and determining the application, in accordance with section 38(6) of the Planning and Compulsory Purchase Act 2004.

In response to the points raised by SNAG in the JR, the Council has reviewed some of the "directional language" in the SPD and made some minor refinements. These are intended to finesse the language used to set out where the guidance "requires", or "expects" etc. things to be done. The changes are minor as their effect is to clarify and refine what the approach of the Council may be in considering how closely the application accords with the guidance, albeit always in the context of these considerations being only a material planning consideration to be taken into account in the planning balance when determining the application.

The refinements are, by themselves, minor, and also minor in the context of the planning balance in the determination of planning applications. However, they are considered to provide helpful clarity as to the Council's views and

expectations and to respond to some of the points raised in the JR.

The Council does not consider that these minor amendments are necessary from a legal perspective, however, they are recommended on a precautionary basis because the 'cut-off' date for the completion of SPDs by the end of June 2026 means that there would not be any opportunity for subsequent minor changes after that date.

The minor amendments sought to the SPD do not materially change the substance of the SPD. Instead, they simply make it clear that (as the amended text of the proposed SPD says explicitly in paragraph 1.7) where reference is made to something being 'required' or a 'requirement' or that something 'will', 'must', 'shall' or is 'expected' to be provided or is 'mandatory', or to 'development not being likely to be supported if it is inconsistent with this SPD', then that must be understood in the context of this SPD being a material planning consideration and not a development plan document.

The statutory consultees, including Natural England, Historic England and the Environment Agency have been consulted on the proposed supplemental Strategic Environmental Assessment (SEA). At the time of publication of the Cabinet report, the Council had received consultation comments from only two of the Statutory Bodies: Historic England and Natural England. However, the Environment Agency has now also responded to the consultation. Positive responses have been received from all three bodies, agreeing with the Council that a full SEA is not required.

The Council received a letter from the consortium of developers on 18 June 2026, which has been shared with Cabinet ahead of tonight's meeting. The letter sets out representations to the effect that "material considerations for the planning applications do not need to include an adopted SPD" and that the Council can be content that the consortium are working cooperatively to deliver the Sustainable Urban Extension (SUE).

The Council's external solicitors and officers disagree that an SPD is not required as a material consideration. The SPD provides key guidance for applicants across a range of topics to help guide development proposals in this important SUE, including in relation to important transport, social, community infrastructure provision commensurate with housing delivery. The SPD will help to hold developers to account in the determination of the applications and provides a range of guidance to inform the applicants' proposals".

In presenting the report, Councillor Upton gave an overview of the history of the site, from its adoption as a SUE in 2014 and confirmed that it was included in the draft Greater Nottingham Strategic Plan (GNSP). Continuing delays on this SPD would risk the Council meeting mandatory housing targets and could put pressure on to release new sites to maintain the Council's five-year housing supply, with 30 June being the cut-off to adopt this SPD. Councillor Upton reiterated that this SPD would not give planning approval, it would provide guidance to developers and would be a material planning consideration. On 10 March 2026, Cabinet adopted this SPD; however, on 6 May a claim was made by SNAG seeking permission to apply for a JR, with the hope of bringing the airfield back into use. In the Council's opinion, a

successful JR would not achieve that as the land was allocated within the Rushcliffe Local Plan for a SUE, and a JR could not remove that allocation. The Council had sought legal advice and would defend any JR claim, as it did not consider the claim to have merit or be arguable. The SPD was before Cabinet again because minor changes had been made and a reconsidered Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA) Screening Opinion had been undertaken, which continued to conclude that the SPD did not in itself create any likely significant environmental effects compared to those assessed in relation to the adopted Local Plan. Councillor Upton confirmed that public consultation had previously been undertaken, and legal advice had confirmed that given the amendments were minor, with no material change to the SPD, then no further consultation was required. It was noted that concerns had been raised regarding possible ground contamination; however, that would be dealt with at the planning application stage. The main landowners and developers were working collaboratively, with a single, aligned highway access strategy for the entire site. The SPD proposed two mechanisms to ensure that the correct infrastructure was delivered at the right time and was funded and built appropriately through an Infrastructure Delivery Plan (IDP) and a Framework Section 106 Agreement. Councillor Upton stated that in June, Place Point, a £150m joint venture announced the acquisition of part of the site. This joint venture was focused on delivering housing at pace and to contribute to the Government's ambition to deliver 1.5 million new homes by the end of this Parliament.

Councillor Upton concluded by advising that without this SPD in place, there was a real risk that the Council could lose a significant degree of control over what development was delivered on this strategic site. The report was seeking the re-adoption of the SPD, as detailed in Appendix 1 to the report and the endorsement of the reconsidered and updated SEA and HRA Screening Opinion as set out in Appendix 2.

In seconding the recommendation, Councillor Inglis stated that the Council must not lose sight of what it was striving to achieve with the production of this SPD. He referred to the significant officer time used to produce the SPD, which had been amended, and was subject to ongoing conflicting legal opinions. He was alarmed that Rushcliffe's Council taxpayers could face an estimated £100k bill or more for the SNAG JR, which would fail to serve their objectives in bringing the airfield back into use. He reiterated that the SDP would provide guidance for developers, to provide the best possible collaboration for infrastructure, design and facilities for the site, it was not a planning consent. Planning consent would only be considered separately once all the material planning considerations had been met. Councillor Inglis confirmed that the Council had to provide land to meet the Government's national housing targets and the owners of the land had closed the airfield to allow development to take place to meet those housing provision objectives. He stated that the consequences of not meeting the 30 June deadline were clearly set out in the report and everyone should recognise and plan for what was in the best interests for existing and future communities.

Councillor J Wheeler reiterated that the SPD would provide guidance for any future planning applications, which was important given that landowners

changed and future development was uncertain. For a development of this size, it was important to have appropriate infrastructure in place to support existing and future residents. Councillor Wheeler emphasised again that the Council had to follow planning policy set by the Government, and if residents were unhappy with housing targets they should lobby their local MPs. He also reiterated that any possible land contamination would be dealt with at the planning application stage, to provide reassurance to the public. Councillor Wheeler referred to the 30 June deadline and to the importance of adopting this SPD to provide protection for current and future residents.

Councillor Brennan reiterated that the SPD would provide key guidance for this extensive site and it was vital to ensure the best possible quality development to create a cohesive and attractive community. As previously stated, this SPD would not approve planning applications, it would be considered as part of any application process and it was the Council's most important tool to ensure development that the Council could be proud of.

It was RESOLVED that:

- a) the proposed updates and revisions to the East of Gamston/North of Tollerton Development Framework Supplementary Planning Document (SPD) and accompanying Strategic Environmental Assessment/Habitats Regulation Assessment Screening Opinion be supported;
- b) the re-adoption of the East of Gamston/North of Tollerton Development Framework Supplementary Planning Document on the basis of the updated/revised version be approved; and
- c) delegated authority be granted to the Director for Development and Economic Growth, in consultation with the Cabinet Portfolio Holder for Planning and Housing, to make any necessary final graphical, presentational and minor textual changes required to the SPD prior to publication.

7 Designation of New Local Nature Reserves

The Cabinet Portfolio Holder for Environment and Safety, Councillor Inglis, presented the report of the Director – Neighbourhoods, seeking Cabinet approval for the designation of three new Local Nature Reserves (LNRs) in Rushcliffe under the relevant powers provided.

Councillor Inglis advised that eight LNRs had previously been declared as protected areas due to their special natural interest and educational value. The designation would regulate them as nature reserves, act on the Council's pledges in conserving and enhancing biodiversity and meet the objectives within the Rushcliffe Nature Conservation Strategy 2026-30. Councillor Inglis referred to the three sites, which had been proposed following requests from their individual supporting management groups, as detailed in paragraph 4.4 in the report, with relevant maps attached at Appendix 1 to the report. He advised that Natural England had been consulted on the proposals and its comments in support of the designation were detailed in paragraph 4.5. Councillor Inglis confirmed that management plans for the site would be overseen by officers,

with no direct financial implications to the Council and all prior and post legal requirements would be met, as detailed in paragraph 7.2. He concluded by thanking the Environmental Sustainability Officer and the Ecology and Diversity Assistant for their hard work and dedication.

Councillor J Wheeler was pleased to second the recommendation and hoped going forward that more LNRs would be designated.

Councillor Brennan stated that it was pleasing to support a proposal that would be protecting Rushcliffe's green spaces.

It was RESOLVED that Cabinet approve for a Declaration to be made designating the land at The Green Line, West Bridgford; Meadow Park, East Leake and Springdale Wood, East Bridgford (shown hatched on the plans in Appendix 1 to the report) as Local Nature Reserves pursuant to Section 21 of the National Parks and Access to the Countryside Act 1949.

8 East Midlands Freeport Strategic Infrastructure and Contributions Supplementary Planning Document

The Cabinet Portfolio Holder for Planning and Housing, Councillor Upton, presented the report of the Director – Development and Economic Growth, detailing the East Midlands Freeport (EMF) Strategic Infrastructure and Contributions Supplementary Planning Document (SPD).

Councillor Upton advised that the report had been prepared on a collaborative basis by the three local planning authorities for the EMF sites, Rushcliffe Borough Council, North West Leicestershire District Council and South Derbyshire District Council. A five week consultation had taken place and the intention was that all three councils would adopt the SPD before the national cut-off date of 30 June 2026.

The main purpose of the SPD was to support the development of the Freeport, and to ensure a coordinated and collaborative delivery and funding of the strategic transport infrastructure required to support the three EMF sites, with contributions to be made on an equitable and proportionate basis. More work would be required to underpin the SPD through an EMF Infrastructure Delivery Plan (IDP), which would be subject to public consultation and adoption in due course. The SPD envisaged a Framework Section 106 Agreement to coordinate funding and delivery from multiple sites as they came forward through the planning process. The SPD stated that until such time as the IDP has been endorsed, only limited weight should be given to it, as a material planning consideration, although the need for pulled contributions would carry weight. Councillor Upton confirmed that the draft SPD was accompanied by a Strategic Environmental Assessment (SEA) and Habitats Regulations Assessment (HRA) Screening Report, as detailed at Appendix 3 to the report. Following consultation with the statutory authorities, it was concluded that the SPD did not require an SEA or an HRA. The report had been considered by the cross-party Local Development Framework Group, which had voted in favour of the recommendation requesting Cabinet to adopt the SPD by a majority vote seven to four. As Chair of that Group, Councillor Upton advised that some members of the Group felt that the focus of the report appeared to

be on strategic road transport, with little, if any mention of public transport. Councillor Upton concluded by reiterating that without this SPD there would be a greater risk that development associated with EMF would come forward without the necessary strategic infrastructure contributions.

In seconding the recommendation, Councillor Brennan referred to this significant site, with the EMF in Rushcliffe centred on the Ratcliffe on Soar Power Station site, which was a major strategic site not just for Rushcliffe, but the wider region and potentially nationally, in terms of bringing forward employment, innovative businesses and economic growth. She stated that it was really important that all sites within the EMF could move forward, with Rushcliffe's particular interest centred on the power station site, and the sooner it could start moving forward to attract investment and innovation the better.

It was RESOLVED that:

- a) any recommendations made by Local Development Framework Group be considered;
- b) the proposed revisions to the draft East Midlands Freeport Strategic Infrastructure and Contributions Supplementary Planning Document (SPD) be supported;
- c) the adoption of the East Midlands Freeport Strategic Infrastructure and Contributions Supplementary Planning Document be approved;
- d) delegated authority be granted to the Director of Development and Economic Growth, in consultation with the Cabinet Portfolio Holder for Planning and Housing, to adopt the East Midlands Freeport Strategic Infrastructure and Contributions Supplementary Planning Document no later than 30 June 2026 and to make any necessary final graphical, presentational and minor textual changes required to the SPD prior to publication; and
- e) a further report be brought to Cabinet in the event that either or both of the other local planning authorities (North West Leicestershire District and South Derbyshire District Council) do not adopt the SPD in order to review the Council's position as regards the SPD.

The meeting closed at 7.45 pm.

CHAIR

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Cabinet

Tuesday, 14 July 2026

Financial Outturn 2025/26

Report of the Director – Finance and Corporate Services

Cabinet Portfolio Holder for Finance – Councillor D Virdi

1. Purpose of report

- 1.1. This report outlines the year-end position in terms of financial and performance monitoring for 2025/26. This is linked to the closure of accounts process and previous update reports. This report has already been presented to Corporate Overview Group in June, with no significant issues raised.
- 1.2. To summarise, the revenue budget has an overall revenue efficiency position of £2.682m and the Capital Programme overall efficiency position of £4.011m. The £2.682m revenue efficiency is allocated for significant risks for 2026/27 onwards including Local Government Reorganisation and Simpler Recycling and now concern over inflation given the current conflict in the middle east. There are several reasons for this positive financial position including additional Treasury Management income as interest rates have not fallen as quickly as expected and a better than expected cashflow position, service in-year efficiencies and improvements (such as the crematorium) and additional grant income in areas such as Planning (with a time lag in spend of the grants for service modernisation). The capital underspend is largely being carried forward for the completion of existing projects. The overall positive financial position is the culmination of responsible financial management.
- 1.3. The draft Statement of Accounts is being prepared to meet the 30 June 2026 statutory deadlines and the financial position stated in this report accords with the Council's financial statements. Good, accurate and timely financial statements underpin the accuracy of financial performance, and we do not lose sight of this,

2. Recommendation

It is RECOMMENDED that Cabinet:

- a) notes the 2025/26 revenue position and efficiencies identified in **Table 1** and **Appendix A and B**;
- b) approves changes to the earmarked reserves as set out at **Appendix G** along with the carry forwards and appropriations to reserves in **Appendix A**;
- c) approves the capital carry forwards outlined in **Appendix D and F** and summarised in **Appendix H**; and

- d) notes the update on the Special Expenses outturn at paragraph 4.9 and in **Appendix C**.

3. Reasons for Recommendations

To accord with good financial governance and the Council's Financial Regulations.

4. Supporting Information

Executive Summary

- 4.1 The Council is required to categorise its income and expenditure as either revenue or capital. The General Fund account deals with the Council's revenue income and expenditure, where spend is incurred on day-to-day expenditure or on items used within the year. Capital income and expenditure is included in the Capital Programme. The Financial Outturn, for both Revenue and Capital, is presented below.
- 4.2 There is a net revenue efficiency of £2.682m for 2025/26. Significant variances are highlighted in **Table 1**, arising mainly from additional investment income and unrequired contingency, significant underspends in Neighbourhoods and Development and Economic Growth. Notably within refuse collection resulting from housing development progressing slower than expected; further refining of Streetwise budgets following in-sourcing; Rushcliffe Oaks Crematorium additional income and budget efficiencies as it continues to provide an excellent service; and additional grant income. Efficiencies are offset by a reduction in planning income due to reduction in demand and increased cost relating to planning appeals. The overall budget net efficiency position represents a variance of 18.30% against budgeted net service expenditure. Appendix A sets out proposals to carry budget forward into 2026/27 and to earmark funding for additional cost pressures and financial challenges, primarily to support LGR and Simpler Recycling as previously reported.
- 4.3 There is a capital budget efficiency position of £4.011m. Significant variances are highlighted in **Table 2**, the majority of which (£3.145m) are requested to be carried forward into 2026/27 (1.2m Support for Registered Housing Providers, £0.279m Crematorium PV works, £0.237m Highways Verge Improvements, £0.240 Edwalton Golf Course Enhancements, £0.2m Toothill Sports Complex Improvements) with a further £0.959 in project efficiencies (0.458m Land for Carbon Offsetting, £0.107m Bingham Leisure and Enterprise Centre, £0.194m recycling bins rollout).
- 4.4 The Council has continued to identify service efficiencies during the year to balance the additional pressures and has overachieved against the Transformation and Efficiency Plan (TEP) target of £0.824m (para 4.17) by £0.177m.
- 4.5 Additional grant income of £0.792m has been received during the year £0.251m relates to securing planning grants which will be carried forward and spent in 2026/27.
- 4.6 The economic environment continues to be challenging, which impacts both residents and businesses and ultimately creates risks with regards to the

Council's budget. The favourable outturn position shows a positive outcome due to planned efficiencies, additional income and good budget management.

- 4.7 The Quarter 3 report presented to Cabinet on 10 March 2026, reported projected revenue efficiencies of £1.304m and approved reserve appropriations to this value which are included in the final carry forwards in **Appendix A**.

Revenue

- 4.8 Table 1 below summarises the main variances with a full summary of all significant variances over £25k at **Appendix B**.

Table 1 – Significant revenue variances

Directorate	In year cost/(efficiency) £000	Reason
Chief Executive	92	£64k LGR consultancy, £29k additional resources to cover sickness
Development & Economic Growth	143	Reduction in planning income £260k plus cost of appeals £128k (covered by reserves), £85k reduction in capitalisation of salaries due to slippage of schemes, £73k shortfall in rent due to vacancy at Bridgford Hall and The Point. Offset by efficiencies at the Crematorium £231k, mainly due to extra income £100k and electricity £41k, £92k for Development Plans work is requested to be carried forward.
Finance & Corporate	(812)	£671k additional interest income, £340k unrequired contingency, £74k insurance premiums lower than budget. Efficiencies offset by bad debt provision £171k and £123k LGR spend (funded by additional other grant income).
Neighbourhoods	(1,292)	Efficiencies - £191k glass credits not budgeted due to uncertainty, additional £51k due to increased per tonne income from glass recycling, £210k salaries for Fairham Pastures refuse collection not required in year, £73k Edwalton Golf Course improved performance, £67k additional pitch income, £324k Streetwise savings mainly due to staff turnover and settling of budgets following insourcing, £165k electricity at Toothill, due to renegotiation of split (backdated).
MRP	(7)	
Other Grant Income	(792)	Asylum Dispersal £38k, Land Registry £78k, Simpler Recycling £90k, Internal Drainage Board £32k, Clean Air Grant £25k and New Burdens grants £107k, £123k LGR grant, £108k Local Plan Implementation, £92k Development Management Funding, £18k Redmond Review Audit Grant, £36k Household Support Fund
Collection Fund	(14)	
Projected (under)/over spend	(2,682)	

Special Expenses

- 4.9 Appendix E shows the Outturn position on the **Special Expenses** budget. The year end position is a budget surplus of £6.4k. Underspends for Keyworth and Cotgrave Cemeteries account for £3k of this due to efficiencies on responsive works. The remaining £3.4k relates to the West Bridgford special expense. This mainly arises from an overspend on Community Halls of £14.5k relating to income shortfall at Gamston which has failed to return to pre-covid usage, and responsive works required at Lutterell Hall. These overspends are offset by efficiencies on West Bridgford Town Centre events £6k and additional Football and Tennis income £17k. The Council has previously reported on the notional deficit for West Bridgford. As at 31 March 2026, this deficit is £0.089m comprising of an opening deficit of £0.184m adjusted for the in-year surplus of

£3.4k, in year repayment from revenue £16k, transfer of capital surplus £65k, and lower actual annuity charges £11k. The budgets are set using estimates and the timing of expenditure can result in variances against the budget.

Capital

- 4.10 The opening capital budget was £8.344m this has been revised to a year-end provision of £14.873m an increase of £6.529m, mainly due to carry forwards from 2024/25 £4.309m, acceleration of schemes from 2026/27 (most notably Registered Housing Providers £1.2m), with other adjustments arising from new externally funded schemes including UKSPF and REPF £0.481m. Budget adjustments since quarter 3 can be seen in **Appendix E**. Actual expenditure in relation to the revised budget totalled £10.862m (73% of the revised budget) a variance of £4.011m.
- 4.11 Table 2 below summarises the main variances, with a full summary of all significant variances at **Appendix D and F**. **Appendix H** categorises all variances, including carry forward request of £3.145m for schemes that have been rephased from 2025/26 and the Council has committed to delivering in 2026/27, efficiencies of £0.959m, overspends of £56k and acceleration of £37k.

Table 2 – Significant capital variances

Directorate	In year cost/(efficiency) £000	Reason
Development & Economic Growth	(898)	Underspends; £279k underspend at Crematorium this is committed and mainly due to delay in PV works and will be carried forward to 26/27. £237k Highways Verge Improvements, decision yet to be made on works, balance required to be carried forward to 26/27. £68k carry forward on The Point to meet interior alterations. £46k Cotgrave Business Hub and £70k RBC tourism signage budgets are released as efficiencies with works no longer required.
Neighbourhoods	(2,978)	Underspends; £1.197m Support for Registered Housing Providers to be carried forward for 21 units at Cotgrave, £458k Land for Carbon Offsetting this is shown as a saving with no further expenditure planned, Edwalton Golf Course Enhancements flood works have been completed, £240k balance to be carried forward for building enhancement works not yet completed, £200k Toothill Sports Complex improvement works delayed by lighting negotiations, budget will be carried forward to complete in 26/27. £215k relates to unspent balance on Bingham Leisure Hub £107k of this is released as an efficiency; £100k to be carried forward to support capital contingency; and £8k remainder carried forward for specific works, £120k Edwalton Community Facility works have commenced but will be completed in 26/27, £185k DFGs although fully committed there are timing delays in completion of works balance will be carried forward for completion, £194k underspend on recycling bins (Simpler Recycling) due to good procurement is released as an efficiency.
Finance & Corporate Services	(110)	Underspends; Financial Management System £50k, project has been delayed and underspend is required to be carried forward to complete implementation. £52k Digital Strategy will be carried forward to undertake essential works in 26/27.
Contingency	(25)	Original budget £150k topped up by £286k carry forward from 24/25 to give total budget of £436k. Allocated to: ICT replacement Programme £16k, AV Replacement Programme £30k, Manvers £100k; Water Course Enhancements £100k EGC Enhancements £90k; Netcall AI Assist (Customer Services) £18k, Keyworth Leisure Centre roof works £52k. £25k remaining budget will be carried forward.
	(4,011)	

UKSPF/REPF

- 4.12 The UK Shared Prosperity Fund (UKSPF) and Rural England Prosperity Funds (REPF) are provided by Government to improve opportunity and prosperity in local places through investment, training and cultural opportunities. RBC received a fourth and final year allocation of £1.2m in 2025/26, this funding has been utilised to; provide 51 grants to support local business and community groups, undertake capital works on play areas, open spaces and community buildings and to host local events including Lunar New Year and Film and Food Festival. The timeline for spending this funding was extended to September 2026, as at 31 March 2026 there is £0.234m remaining and this is committed to be spent in 2026/27 on schemes including The Hook playpark improvements and active travel plans for town centres.

Pressures Update

Treasury Investments

- 4.13 We continue to report on the reduced capital value in the Council's Multi Asset or Pooled Funds, as at 31 March 2026 this was £14.3m a reduction of £0.749m against the original investment. There is a statutory override (extended to 2028/29) which prevents this being charged to the general fund, however, to be prudent, the Council holds a reserve totalling £1.31m to mitigate the future potential impact. Whilst the capital value is currently below purchase price, these are long term investments made as part of the overall Capital and Investment Strategy and delivered a significant proportion of the overall interest in 2025/26 at £0.670m. All investments are closely monitored by the Governance Scrutiny Group.

Inflation

- 4.14 In recent years the Council has seen a rise in cost base due to unprecedented high levels of inflation (11.2% in October 2022), although reductions were encouraging and a return to target levels of 2% were indicated, the war in the Middle East has caused further volatility with predictions suggesting a rise to 5% during 2026/27. Fuel and utilities are particularly affected, and this has a knock-on effect to other costs. Budgets for 2026/27 assumed 3% inflation which may be insufficient and result in further budget pressure. Fuel costs have increased significantly. As most of the Council's fleet has now been converted to HVO, which has also been affected, this could result in an additional budget requirement of £12k per month. Inflation may also impact the pending pay award for 2026/27 which has been budgeted at 3%. The impact on budgets and associated contracts will be kept under close review. It is recommended that £0.446m from 2025/26 underspends be appropriated to reserves to help mitigate these pressures. There is a correlation with interest rates which remain higher than anticipated as they are a key lever in government macroeconomic policy to control inflation.

Local Government Reorganisation

- 4.15 New unitary Councils are expected to become operational from 1 April 2028. The Council is currently awaiting a decision on the preferred option, which is expected in July. The financial implications of implementation, together with the impact on staff attraction and retention during the transition period, remain largely unknown but are expected to be significant. A reserve was created in

2024/25 to support this change, with £0.661m allocated from underspends. Costs incurred to end March 2026 total £0.220m of which £0.123m of this is funded by Government grant. A further £0.635m from 25/26 underspends has already been approved to top up this provision, resulting in a revised balance of £1.199m.

Simpler Recycling

- 4.16 Since the announcement of Simpler Recycling, the Council has been reporting the financial pressures arising from implementing new duties. New burdens funding allocated by Government is expected to be insufficient to cover the costs of implementing the scheme and the 2026/27 budget report showed a £1.171m shortfall in funding across the MTFS period. This could worsen if funding from Extended Producer Responsibility (EPR) grant drops below anticipated levels. It has recently been confirmed that budgeted annual income of £0.2m for recycling credits will not continue, resulting in an additional £1m budget pressure over the 5-years. Replenishment of the Simpler Recycling reserve of £0.290m has been approved from 2025/26 underspends during the year, it is proposed that a further £0.5m is added to the reserve to mitigate the known financial risks arising from new service delivery as a result of government policy.

Transformation and Efficiency Plan

- 4.17 The Council's Transformation and Efficiency Plan (TEP) is designed to deliver budget efficiencies to meet emerging financial challenges. In 2025/26 the efficiencies target was £0.824m, with the three most significant components being income from Leisure Strategy contract renegotiations (£0.385m), increased Garden Waste charges (£0.132m), increased car parking charges (£0.110m), each of these have been met and exceeded. Total TEP efficiencies achieved for 2025/26 was (£1.0m), which overall was £0.177m above target, this mainly relates to improved performance at Rushcliffe Oaks Crematorium (£58k) and Edwalton Golf Course (£89k).

Reserves

- 4.18 There are a number of movements in revenue reserves largely agreed as part of the budget setting process and budget monitoring reported during 2025/26. A net transfer to earmarked reserves of £4.374m comprises: £10.276m transferred to reserves from revenue less £5.902m transferred from reserves (£2.136m revenue and £3.766m Capital) The overall net movement on revenue reserves are detailed at **Appendix G**. The key points to note are:

Specific Reserves

- 4.19 Commentary on earmarked reserves:
- The NHB Reserve balance of £8.383m funds internal borrowing for capital projects (MRP Minimum Revenue Provision). Although this funding has now ceased, the reserve is sufficient to cover these payments for the remainder of the MTFS period.
 - The Organisation Stabilisation Reserve balance of £8.121m will partly be used to fund the carry forward requests of £0.482m and the transfers to reserves of £0.608m (Appendix A). The balance provides for current and arising pressures such as inflationary volatility and could be used to support

other reserves if required such as LGR and Simpler Recycling for which costs are still subject to change.

- The LGR reserve balance of £1.199m is set aside to support LGR implementation and will fund transitional costs, including training and additional staff. This reserve and the Simpler Recycling Reserve have been commented on in paragraphs 4.15 and 4.16 above.

4.20 Overall whilst the level of Earmarked Reserves is a healthy £28.664m (24/25 was £24.289m) The ongoing pressure and risks (Section 5) and the unknown costs associated with LGR could quickly deplete these. General Fund balance of £2.604m accords with the Council's approved MTFS.

4.21 The Council's robust financial position enables it to fund service demand or cost pressures not identified in the budget. Some of these have already been mentioned above (e.g. LGR, Simpler Recycling and inflation). Requests for the use of reserves in 2026/27 (from 2025/26 efficiencies) to support continuing cost pressures and delivery of the Council's priorities are shown in **Appendix A**.

Conclusion

4.22 The favourable variance is the result of planned efficiencies, additional income mainly from higher than expected interest rates and additional grants and good budget management. Streetwise insourcing and the success of Rushcliffe Oaks Crematorium have made significant contributions to this. These efficiencies will support pressures as discussed in paragraphs 4.11-4.15.

4.23 Despite the financial challenges experienced, prudent budgeting has negated the need to draw on reserves or to externally borrow. Inflation is an ongoing risk to both Council expenditure and to income receipts as pressures remain on household disposable income. The impact of LGR, local government funding reforms and other government policy initiatives such as Simpler Recycling continue to present ongoing challenges to the MTFS.

4.24 LGR will become The Council's main focus of transformation, as we head towards vesting day it is expected that this will require significant resources and reduce the opportunities for any additional major transformation schemes.

4.25 Whilst the Council currently has a relatively healthy reserves balance, this is a finite resource, and reserves will diminish over time. With the aforementioned challenges there remains the need to maintain healthy reserve balances. Reserves are necessary to insulate the Council against significant financial risks and enable the Council to deliver its corporate priorities, to improve services and invest and grow the Borough.

4.26 The year-end Financial Statements are subject to audit by Forvis Mazars and are anticipated to be considered by the Governance Scrutiny Group in September 2026.

5. Alternative options considered and reasons for rejection

There are no other options identified, subject to the views of Cabinet.

6. Risks and Uncertainties

- 6.1. Failure to comply with Financial Regulations in terms of reporting on both revenue and capital budgets could result in criticism from stakeholders, including both Councillors and the Council's external auditors.
- 6.2. The transfer of the net surplus to reserves will strengthen the Council's ability to respond to unexpected pressures including LGR and Simpler Recycling (as discussed in this report) and carry forward of budget efficiencies will assist the Council to meet its priorities to support and grow the Borough.
- 6.3. The first multi-year settlement in a decade was announced for 2026/27 for three years. However, the two later years are subject to change. Business rates reset and fairer funding reforms have resulted in a reduction in income for the Council and transition funding is only short term. In addition, LGR restricts the ability of the Council to make significant transformation compounding pressure on the budget. The Council has prepared a 5-year MTFS demonstrating financial stability without the need to borrow, however this position can quickly change and needs to be closely monitored.
- 6.4. There is an ongoing risk from inflation on both income and expenditure, including pay. Inflation has remained above 3% for most of 2025/26, with the war in the Middle East causing further increases. Predictions suggest this could reach 5% during 26/27 with fuel and utilities are specifically affected and this can have a knock-on effect to other costs, especially those affecting the capital programme. The resultant slowing of the economy could affect income from fees and charges and further contribute to cost-of-living pressures, potentially affecting collection rates for Council Tax and Business Rates income which are the main sources of funding for the Council.
- 6.5. Staff turnover and recruitment continue to be challenging in the sector and this is increasing due to the pressures and uncertainty around LGR. Costs of recruitment and agency costs increase the pressure on the pay budgets and the ability to deliver high quality services.
- 6.6. The Council must be adequately protected against such risks, necessitating a sufficient level of reserves. Additionally, the Council should have the flexibility to utilise reserves for projects with potential benefits or when there is a shift in strategic direction. Specific reserves are held for the above risks see **Appendix G**. The Council remains committed to maintaining financial resilience during these challenging times.

7. Implications

7.1. Financial Implications

Financial implications are contained within the body of the report.

7.2. Legal Implications

There are no direct legal implications arising from this report.

7.3. Equalities Implications

There are no direct equalities implications arising from this report.

7.4. Section 17 of the Crime and Disorder Act 1998 Implications

There are no direct Crime and Disorder implications arising from this report.

7.5. Biodiversity Net Gain Implications

There are no direct Biodiversity Net Gain implications arising from this report.

7.6 Local Government Reorganisation

There are no direct LGR implications arising from this report.

8. Link to Corporate Priorities

Quality of Life	The budget resources the Corporate Strategy and therefore resources all Corporate Priorities.
Efficient Services	
Sustainable Growth	
The Environment	

9. Recommendation

It is RECOMMENDED that Cabinet:

- a) notes the 2024/25 revenue position and efficiencies identified in **Table 1**, and **Appendix A and B**;
- b) approves changes to the earmarked reserves as set out at **Appendix G** along with the carry forwards and appropriations to reserves in **Appendix A**;
- c) approves the capital carry forwards outlines in **Appendix D and F** and summarised in **Appendix H**;
- d) notes the update on the Special Expenses outturn at paragraph 4.9 and in **Appendix C**.

For more information contact:	Peter Linfield Director – Finance and Corporate Services 0115 914 8439 plinfield@rushcliffe.gov.uk
Background papers Available for Inspection:	Council 6 March 2025 – 2025/26 Budget and Financial Strategy Cabinet 9 September 2025 – Revenue and Capital Budget Monitoring Q1 Cabinet 9 December 2025 – Revenue and Capital Budget Monitoring Q2 Cabinet 10 March 2026 – Revenue and Capital Budget Monitoring Q3
List of appendices:	Appendix A – Revenue Outturn Position Appendix B – Revenue Variance Explanations Appendix C – Special Expenses Appendix D – Capital Programme Summary Appendix E – Changes to Capital Budget Appendix F – Capital Variance Explanations Appendix G – Movement in Reserves Appendix H – Summary Capital carry forwards

Revenue Outturn Position 2025/26

2025/26	Original Budget £000	Revised Budget £000	Outturn £000	Variance over/(under) £000
Chief Executive	1,613	1,611	1,703	92
Development & Economic Growth	467	531	674	143
Finance & Corporate	4,892	5,155	4,343	(812)
Neighbourhoods	7,939	7,361	6,069	(1,292)
Sub Total	14,911	14,658	12,789	(1,869)
Capital Accounting Reversals	(1,895)	(1,895)	(1,895)	0
Minimum Revenue Provision	1,174	1,666	1,659	(7)
Total Net Service Expenditure	14,190	14,429	12,553	(1,876)
Grant Income (Including New Homes Bonus)	(3,239)	(3,239)	(4,031)	(792)
Collection Fund	(16,650)	(16,650)	(16,664)	(14)
Total Funding	(19,889)	(19,889)	(20,695)	(806)
Net Transfer to/(from) Reserves	5,699	5,460	8,142	2,682
Carry Forwards				
Grant - Planning - Green Belt Review Funding				70
Grant - Planning - Skills Delivery Funding				10
Grant - Planning - Local Plan Funding				108
Grant - Planning - Digital Improvement Funding				50
Grant - Planning - Development Management Funding				92
Grant - Planning - Greater Nottingham Strategic plan				13
Discretionary Housing (NCC additional funding)				58
IT support & maintenance and cyber security				81
Reserves movements				
Financial Management System Upgrade Q3				140
LGR Q3				635
Simpler Recycling Q3				290
Top up planning appeals reserve Q3				262
Edwalton Golf Course clubhouse enhancements Q3				130
LGR Government funding to LGR reserve				123
Streetwise revenue underspend used to fund capital vehicle replacement				22
Release from LGR to cover spend				(220)
Release from reserves to cover planning appeals				(128)
Simpler Recycling for loss of recycling credits				500
Inflationary pressures				446
Total Committed from underspend				2,682
Net Budget Deficit/(Surplus)				0

Revenue Variance Explanations (over £25k)

Adverse variances in excess of £25k

Department	Reason	Projected Outturn Variance £000
Planning & Growth	Reduction in planning income from fees £260k and cost of appeals £128k (covered by release from reserves), legal fees £34k.	422
Financial Services	Bad debt provision £171k, £123k spend on LGR offset by grant in other grant income	294
Revenues & Benefits	Council tax support scheme local discounts (care leavers/annexe) £38k, Housing Benefits not funded £98k	136
Economic Development	Growth posts/maternity cover £107k (this overspend is offset by savings of £37k at the Crematorium related to this backfill and UKSPF admin grant £49k)	107
Property	£85k less capitalisation of salaries due to slippage of capital schemes, shortfall on rents due to Bridgford Hall changover in tenancy £49k and vacancies at the Point £24k	158
Executive Management Team	LGR proposal	64
Business Support Unit	Postage costs increase	57
Depot & Contracts	£50k tyres	50
ICT	Broadband provision extended to cover more sites	30
Legal	Additional resources to cover sickness	29
Total Adverse Variances		1,318

Favourable variances in excess of £25k

Department	Reason	Projected Outturn Variance £000
Financial Services	£617k additional interest, £74k efficiency on insurance premiums, contingency £339k	(1,030)
Depot & Contracts	£209k salaries due to Fairham pastures refuse collection not required in year, £73k Edwalton Golf Course improved performance, £35k diesel, £40k sale of waste bins not budgeted as ad hoc, £191k Glass Credits not budgeted as income was uncertain, £51k additional income for glass due to increased per tonne prices, £165k Toothill Electric renegotiation backdated.	(764)
Streetwise	Efficiencies; salaries offset by agency total £126k, £28k grant income, £35k vehicle recovery and repairs and £26k on general consumables (budgets still being refined post insourcing)	(324)
Crematorium	Efficiencies across Crematorium (budgets being refined as more usage data available), main areas £37k salaries (offsets maternity backfill in Economic Development), £100k additional income, £41k utilities.	(231)
Revenues & Benefits	Increase in costs recovered £84k, £32k reduction in bad debt provision, £58k additional DHP subsidy from Nottinghamshire County Council, to be carried forward to award in 26/27	(174)
Planning Policy	£108k Development Plans (carry forward) £42k salaries due to part year vacancies and turnover affecting scale points	(150)
Community Development	£27k Biodiversity Net Gain grant, £67k additional income from AGP pitches	(94)
ICT	Cyber security projects, and support & maintenance contracts carry forward to 26/27 required to support ongoing growth	(81)
Economic Development	UKSPF Admin grant	(49)
Communications & Customer Services	Efficiency from Research & Intelligence officer vacant post not recruited in year	(41)
Planning & Growth	Salaries £159k offset by agency costs £123k due to staff turnover and vacancies	(36)
Environmental Health	Taxi licensing £34k income performing better than budget	(34)
Business Support Unit	In year vacancies	(27)
Total Favourable Variances		(3,035)
Other minor variances		(152)
Total Net Service Expenditure Variance		(1,869)

Special Expenses Outturn 2025/26

2025/26	Original Budget	Actual Outturn	Variance	Reasons
West Bridgford				
Parks & Playing Fields	496,000	484,306	(11,694)	Additonal income - £9k football at Alford Road, £8k Tennis at Bridgford Park, £6k saving on maintenance works due to capitalisation of fencing. Offset by additional expenditure £8k insurance claims relating to general open spaces.
West Bridgford Town Centre	117,400	111,118	(6,282)	Savings on events and addiitonal sponsorship income
Community Halls	131,300	145,856	14,556	£8k shortfall in rental income for Gamston, £7k responsive works at Lutterrel Hall
Repayment of Revenue Deficit	16,000	16,000	0	
Annuity Charges	110,400	110,400	0	
Revenue Contribution to Capital Outlay	100,000	100,000	0	
Sinking Fund (The Hook)	20,000	20,000	0	
Total	991,100	987,680	(3,420)	
Keyworth				
Keyworth Cemetery	9,600	8,100	(1,500)	Savings on responsive works
Annuity	500	500	0	
Total	10,100	8,600	(1,500)	
Ruddington				
Ruddington Cemetery	10,400	8,911	(1,489)	Savings on responsive works
Total	10,400	8,911	(1,489)	
Total Special Expenses	1,011,600	1,005,191	(6,409)	

Capital Programme Summary 2025/26

2025/26	Original Budget £000	Current Budget £000	Actual Outturn	Outturn Variance £000	Reason
Development & Economic Growth	761	2,190	1,292	(898)	Underspends; £279k underspend at Crematorium this is committed and mainly due to delay in PV works and will be carried forward to 26/27. £237k Highways Verge Improvements, decision yet to be made on works, balance required to be carried forward to 26/27. £68k carry forward on The Point to meet interior alterations. £46k Cotgrave Business Hub and £70k RBC tourism signage budgets are released as efficiencies with works no longer required.
Neighbourhoods	7,065	11,834	8,856	(2,978)	Underspends; £1.197m Support for Registered Housing Providers to be carried forward for 21 units at Cotgrave, £458k Land for Carbon Offsetting this is shown as a saving with no further expenditure planned, Edwalton Golf Course Enhancements flood works have been completed, £240k balance to be carried forward for building enhancement works not yet completed, £200k Toothill Sports Complex improvement works delayed by lighting negotiations, budget will be carried forward to complete in 26/27. £215k relates to unspent balance on Bingham Leisure Hub £107k of this is released as an efficiency; £100k to be carried forward to support capital contingency; and £8k remainder carried forward for specific works, £120k Edwalton Community Facility works have commenced but will be completed in 26/27, £185k DFGs although fully committed there are timing delays in completion of works balance will be carried forward for completion, £194k underspend on recycling bins (Simpler Recycling) due to good procurement is released as an efficiency.
Finance & Corporate Services	368	825	715	(110)	Underspends; Financial Management System £50k, project has been delayed and underspend is required to be carried forward to complete implementation. £52k Digital Strategy will be carried forward to undertake essential works in 26/27.
Contingency	150	25	0	(25)	Original budget £150k topped up by £286k carry forward from 24/25 to give total budget of £436k. Allocated to: ICT replacement Programme £16k, AV Replacement Programme £30k, Manvers £100k; Water Course Enhancements £100k EGC Enhancements £90k; Netcall AI Assist (Customer Services) £18k, Keyworth Leisure Centre roof works £52k. £25k remaining budget will be carried forward.
Total Expenditure	8,344	14,874	10,862	(4,011)	
Funded By				0	
Capital Receipts	2,719	4,422	4,277	(145)	
Government Grants	1,650	2,277	2,151	(125)	
Other Grants & Contributions	56	143	115	(28)	
Section 106 / CIL	0	2,048	554	(1,494)	£1.2m to meet Support for RHPs carry forward. Payments to be released in 2026/27.
Use of Reserves	3,919	5,984	3,765	(2,219)	To fund carry forwards.
Borrowing	-	-	-	-	
Total Funding	8,344	14,874	10,862	(4,011)	

Changes to Capital Budget

Budget Change / Scheme	Adjustments £000	Comment	Funded by	Approval
Budget Approved Quarter 3	14,607			
REPF Grants	2	Revised grant allocation	Govt Grant	Budget Holder/Financial Services Manager.
UKSPF Business Support Grants	(74)	Revised Business Support Grants allocation	Govt Grant	Budget Holder/Financial Services Manager.
Bridgford Park Kiosk	10	Approval to undertake works	Virement	Budget Holder/Financial Services Manager.
DFG Mandatory Grants	66	Additional Govt Grant awarded	Govt Grant	Budget Holder/Financial Services Manager.
The Point	40	Approval to undertake works	Virement	Budget Holder/Financial Services Manager.
Cotgrave Business Hub	(50)	Budget not required, vired to other projects	Virement	Budget Holder/Financial Services Manager.
Cotgrave and Keyworth Leisure Enhancements	57	Revised cost of works	Virement	S151 and Director of Development and Economic Growth
Capital Contingency	(57)	Allocation to Cotgrave and Keyworth Leisure Centres	Virement	S151 and Director of Development and Economic Growth
Rushcliffe Arena Solar Panels	271	Funded through East Midlands Councils Combined Authority and Department for Energy Security and Net Zero	Other Grant	Budget Holder/Financial Services Manager.
Current Budget	14,873			

Capital Variance Explanations

Name	Opening Budget	Current budget	Actual Outturn	Projected Outturn Variance	Efficiency (E) acceleration (A) overspend	Comment
Development & Economic Growth						
REPF GRANT BUSINESS GRANTS CAP PROJECTS	0	179,000	174,067	(4,933)	C	To meet final grant commitment
UKSPF BUSINESS SUPPORT GRANTS	0	231,500	225,809	(5,691)	C	UKSPF scheme extended to September 2026 the carried forward balance will be awarded during 2026/27.
KEYWORTH CEMETERY 22-23	25,000	25,000	0	(25,000)	C	Awaiting local diocese approval for works to retaining wall, works expected to commence 2026/27.
MANVERS BP ENHANCEMENTS	200,000	360,000	324,798	(35,202)	C	Works were completed May 2026, carry forward required for final payment.
STREETWISE DEPOT	100,000	176,000	141,789	(34,211)	C	Vehicle wash, improvements to warehouse completed. Carry forward required to complete fire safety measures and air conditioning works.
BRIDGFORD PARK KIOSK	25,000	35,000	33,714	(1,286)	E	Project complete.
COLLIERS BP CP SURFACE/DRAINAGE	16,000	0	0	0		Budget moved to Manvers BP.
HIGHWAYS VERGE IMPROVEMENTS	200,000	237,000	0	(237,000)	C	£10k preliminary design work awarded for 2 schemes in Cotgrave and 2 schemes in Cropwell Bishop, delays from Via have prevented works commencing. Budget to be carried forward to meet commitments.
WATERCOURSE IMPROVEMENTS	0	330,000	314,439	(15,561)	C	Works at Compton Acres have been completed, additional works have been identified downstream, remaining budget to be carried forward to fulfil these works.
THE POINT	25,000	80,000	11,723	(68,277)	C	Works to roller shutters complete. Structural work resulting from water in the basement to be undertaken. Balance will need to be carried forward for doors and interior alterations to split Units A and B following the vacancy created by a long term tenant.
BINGHAM MARKET PLACE IMPROVEMENTS	0	6,000	0	(6,000)	E	No commitments at this stage, budget released as an efficiency.
EXTERNAL DOOR & WINDOW UPGRADES VARIOUS SITES	0	46,000	6,801	(39,199)	C	Works are continuing budget required to be carried forward.
WALKERS YD 1a/b and 3	30,000	0	0	0		Not cost effective to do anything energy efficiency wise at present. Budget moved to support requirement for Watercourse improvements.
COTGRAVE BUSINESS HUB	70,000	76,000	0	(76,000)	C/E	Balance to be carried forward for external canopy lighting and power bollards works required in 2026/27.
RBC TOURISM/SIGNAGE	70,000	70,000	0	(70,000)	E	Expenditure incurred was below deminimis for capital and has been transferred to revenue. No further works required.
RUSHCLIFFE OAKS CREMATORIUM	0	338,000	58,834	(279,166)	C	Carry forward required for water feature, external landscaping schemes, air conditioning and potential installation of enhanced PV provision.
Development & Economic Growth Total	761,000	2,189,500	1,291,974	(897,526)		

Name	Opening Budget	Current budget	Actual Outturn	Projected Outturn Variance		Comment
Neighbourhoods						
GRESHAM SPORTS PARK REDEVELOPMENT	0	62,000	52,296	(9,704)	C	Balance to be carried forward balance to bolster 26/27 project for Gresham Legionella and decarbonisation works.
LAND ACQUISITION CARBON OFFSETTING	0	1,500,000	1,042,184	(457,816)	E	Land acquisition including professional fees and charges: complete: £535k Upper Broughton (Rushcliffe Wood) and land off A46 (Wolds' Wood) £506k. No further acquisition is required at present.
WARM HOMES GRANT	750,000	142,000	136,306	(5,694)	E	Fully funded by Government Grant, works complete and remaining grant to be returned.
SUPPORT FOR REGISTERED HOUSING PROVIDERS	0	1,236,000	39,270	(1,196,730)	C	£1.2m was accelerated for 21 units of affordable housing, this has not yet completed and balance is to be returned to 2026/27.
BINGHAM LEISURE HUB	0	250,000	35,474	(214,526)	E/C	£108k to be carried forward: £100k to Capital Contingency to support future LC requirements and £8k for Building Management System upgrade. £107k can be released as an efficiency.
GAMSTON COMMUNITY CENTRE ENHANCEMENTS	0	116,000	131,732	15,732	O	Air source heat pump change. Works complete, additional costs incurred due to time extension. The overspend will need to be met from Special Expenses.
WEST PARK ENHANCEMENTS	425,000	661,000	667,997	6,997	O	Works complete, the overspend arises from increased cost of roller shutters.
WB - CAR PARK RESURFACING	18,000	38,000	24,407	(13,593)	C	£13k balance to be spent at Bridgford Park.
DISABLED FACILITIES GRANT	1,040,000	1,203,000	1,017,766	(185,234)	C	Grants fully committed but works not all fully complete. Unspent balance to be carried forward to support commitments and future spending pressures.
DISCRETIONARY TOP-UPS DFGs	56,000	223,000	149,865	(73,135)	C	Unspent balance to be carried forward to support commitments and future spending pressures.
HOME UPGRADE GRANT (HUG2) GRANT EXPENDITURE	0	47,000	46,809	(191)	E	Scheme complete.
COTGRAVE AND KEYWORTH LEISURE CENTRE ENHANCEMENTS	1,200,000	1,655,000	1,566,896	(88,104)	E/C	Complete refurbishment of Cotgrave and Keyworth Leisure Centres now complete, £68k efficiency achieved. £20k carry forward requested for the pool filter media replacement.
RCP PLAY AREA	25,000	25,000	26,704	1,704	O	Works complete, minor overspend.
ARENA ENHANCEMENTS	0	65,000	65,502	502	O	Enhancements include; furniture for reception area, window retinting (Parkwood part funding); pigeon netting, flooring replacements, cladding and footpath works.
TOOTHILL SPORTS COMPLEX IMPROVEMENTS	100,000	200,000	0	(200,000)	C	This provision is a contribution to Toothill School for them to undertake enhancement and LED works to the lighting columns on the athletics track and the hockey pitch. The sum will need to be carried forward to meet this commitment in 2026/27.
EDWALTON GOLF COURSE ENHANCEMENTS	0	350,000	109,754	(240,246)	C	£110k floodworks complete. Balance to be carried forward to meet commitment for building enhancements.
EDWALTON COMMUNITY FACILITY (Sharphill Community Hall)	840,000	664,000	544,366	(119,634)	C	Works commenced September with expected completion expected May 2026, balance to be carried forward.
GREYTHORN DRIVE PLAY AREA	0	48,000	45,581	(2,419)	E	Works complete.
BRIDGFORD PK PLAY AREA SPEC EXP	0	20,000	19,403	(597)	E	Works complete.
PLAY AREAS / FACILITIES FOR OLDER CHILDREN	100,000	300,000	307,062	7,062	A	4 schemes complete.
VEHICLE REPLACEMENT	2,511,000	1,458,000	1,449,216	(8,784)	C/O	£22k overspend on chipper to be met from Streetwise underspend, £31k to be carried forward for Ford Transit Panel Van (Streetwise)
RECYCLING BINS	0	1,250,000	1,055,957	(194,043)	E	Requirements from Simpler Recycling, efficiency has been realised due to good procurement.
RCP ENHANCEMENTS/ROU ASSET IFRS16	0	50,000	49,763	(237)	E	Footpath enhancement, kissing gate and fencing works complete.
RUSHCLIFFE ARENA SOLAR PANELS	0	271,000	271,341	341	O	
Neighbourhoods Total	7,065,000	11,834,000	8,855,651	(2,978,349)		

Name	Opening Budget	Current budget	Actual YTD	Projected Outturn Variance		Comment
Finance & Corporate Services						
ICT REPLACEMENT PROGRAMME	75,000	103,500	119,836	16,336	A	Overspend arises from decision to accelerate the purchase of PCs and laptops to take advantage of price before anticipated 12% inflationary increase. Budget accelerated from 2026/27
FINANCIAL MANAGEMENT SYSTEM REPLACEMENT	0	197,400	147,500	(49,900)	C	Project delayed due to supplier capacity, budget to be carried forward to complete implementation in 2026/27.
ICT SECURITY	0	21,000	4,933	(16,067)	C	To be carried forward for security commitments in 2026/27.
TECHNICAL INFRASTRUCTURE	192,000	205,000	219,368	14,368	A	Overspend to be accelerated from 2026/27
DIGITAL STRATEGY	20,000	60,000	8,000	(52,000)	C	Not committed but will be carried forward to support ICT security in 26/27
APPLICATIONS & APPS	0	31,000	0	(31,000)	C	£22k committed for sharepoint and licences. Balance to be carried forward.
AV REPLACEMENT SYSTEM	81,000	189,100	195,953	6,853	O	Overspend arises from Property snagging work.
INCOME MANAGEMENT SYSTEM	0	0	1,500	1,500	O	Minor overspend on project management costs.
NETCALL AI ASSIST	0	18,000	17,672	(328)	E	Project complete.
Finance & Corporate Services Total	368,000	825,000	714,762	(110,238)		
Contingency						
CAPITAL CONTINGENCY	150,000	25,000	0	(25,000)	C	Original budget £150k topped up by £286k carry forward from 24/25 to give total budget of £436k. Allocated to: ICT replacement Programme £16k, AV Replacement Programme £30k, Manvers £100k; Water Course Enhancements £100k EGC Enhancements £90k; Netcall AI Assist (Customer Services) £18k, Keyworth Leisure Centre roof works £52k. £25k remaining budget will be carried forward.
	150,000	25,000	0	(25,000)		
	8,344,000	14,873,500	10,862,387	(4,011,113)		

Movement in Reserves

Movement in Reserves	Balance at 31.03.25	Transfers in	Transfers out	Balance at 31.03.26	Transfers in notes	Transfers out notes
Investment Reserves						
Regeneration and Community Projects	4,281	463	- 86	4,658	£333k planned transfers (€100k special expense playareas, €68k annuity charges, Sinking funds; €40k skate park (hook, RCP), €50k Gresham, €50k crematorium, €25k Edwalton Golf Course), €130k Edwalton Golf Course enhancements from 25/26 underspends	£86k Capital spend on play areas (older children and Greythorn)
Investment Properties Sinking Fund	882	200	- 378	704	€200k planned transfer	
New Homes Bonus	8,153	1,478	- 1,248	8,383	€1.478m planned transfer from NHB income	€1.174 MRP planned transfer, €74k capital spend on Sharphill community hall
Corporate Reserves				-		
Organisation Stabilisation	3,908	4,640	- 427	8,121	€3.550m planned transfer in from I&E surplus, €482k carryforwards to 26/27, appropriations from 25/26 underspends - €140k Financial Management System (FMS) upgrade and €446k towards inflationary pressures. And €22k to replace vehicle replacement spend,	€18k App Guard planned transfer, €99k 24/25 carry forwards, €50k ICT agency, €70k Green Belt Funding €20k Homes for Ukraine from 24/25 underspends. Capital expenditure - €148k FMS, €22k vehicle replacement
Climate Change	2,492	-	- 1,042	1,450		Capital spend land acquisition for Carbon Offsetting (Wolds Wood and Rushcliffe Wood)
Treasury Capital Depreciation (IFRS9)	1,310	-	-	1,310		
Risk and Insurance	100	-	-	100		
Planning Appeals	425	262	- 128	559	Top up from 25/26 underspends	To cover agency spend
Elections	101	50	-	151		
Flood Grant & Resilience	22	-	-	22		
Simpler Recycling	1,250	2,197	- 1,788	1,659	€1.407m planned transfer, €690k top up from 25/26 underspends.	€272k planned transfer to meet revenue shortfall, €1.516m capital expenditure (1.06m recycling bins, €460k vehicles)
Local Government Reorganisation	661	758	- 220	1,199	€758k from 25/26 underspends (inc €123k government grant).	Spend on LGR consultation and proposal including €126k to Nottinghamshire County Council.
Operating Reserves						
Planning	56	29	- 85	-	Planned transfer	Planned transfer
Leisure Centre Maintenance	43	15	-	58	Planned transfer	
Vehicle Replacement Reserve	605	185	- 500	290	Planned transfer	Capital expenditure
Total	24,289	10,277	- 5,902	28,664		
General Fund Balance	2,604			2,604		

Summary Capital Carry Forwards

Capital Outturn Variance Analysis 25-26	£000s
Carry Forwards:	
COTGRAVE BUSINESS HUB	(30)
EXTERNAL DOOR & WINDOW UPGRADES VARIOUS SITES	(39)
HIGHWAYS VERGE IMPS	(237)
KEYWORTH CEMETERY 22-23	(25)
MANVERS BP ENHANCEMENTS	(35)
REPF GRANT BUSINESS GRANTS CAP PROJECTS	(5)
STREETWISE DEPOT	(34)
THE CREMATORIUM	(279)
THE POINT	(68)
UKSPF BUSINESS SUPPORT GRANTS	(6)
WATERCOURSE IMPROVEMENTS	(16)
APPLICATIONS & APPS	(31)
DIGITAL STRATEGY	(52)
FMS REPLACEMENT	(49)
ICT SECURITY	(16)
BINGHAM LEISURE HUB	(8)
BINGHAM LEISURE HUB cfwd to support Capital Contingency	(100)
CLC AND KLC ENHANCEMENTS	(20)
DISABLED FACILITIES GRANT	(185)
DISCRETIONARY TOP-UPS DFGs	(73)
EDWALTON COMMUNITY FACILITY	(120)
EGC ENHANCEMENTS	(240)
GRESHAM SPORTS PARK REDEVELOPMENT	(10)
SUPPORT FOR REGISTERED HOUSING PROVIDERS	(1,197)
TOOTHILL SPORTS COMPLEX IMPROVEMENTS	(200)
VEHICLE REPLACEMENT	(31)
WB - CAR PARK RESURFACING	(14)
CAPITAL CONTINGENCY	(25)
Sub-total	(3,145)
Savings:	
BINGHAM MARKET PLACE IMPS	(6)
BRIDGFORD PARK KIOSK	(1)
COTGRAVE BUSINESS HUB	(46)
RBC TOURISM/SIGNAGE	(70)
BINGHAM LEISURE HUB	(107)
BRIDGFORD PK PLAY AREA SPEC EXP	(1)
CLC AND KLC ENHANCEMENTS	(68)
GREYTHORN DRIVE PLAY AREA	(2)
LAND ACQUISITION CARBON OFFSETTING	(458)
RECYCLING BINS	(194)
WARM HOMES GRANT	(6)
Sub-total	(959)
Overspends:	
AV REPLACEMENT SYSTEM	7
INCOME MANAGEMENT SYSTEM	2
GAMSTON COMMUNITY CENTRE ENHANCEMENTS	16
RCP PLAY AREA	2
VEHICLE REPLACEMENT	22
WEST PARK ENHANCEMENTS	7
Sub-total	56
Accelerations:	
ICT REPLACEMENT PROGRAMME	16
PLAY AREAS / FACILITIES FOR OLDER CHILDREN	7
TECHNICAL INFRASTRUCTURE	14
Sub-total	37
TOTAL	(4,011)

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